

Louisiana Senate Finance Committee



FY23 Executive Budget

08 - Public Safety and Corrections 08C - Youth Services (Office of Juvenile Justice)

20-452 — Local Housing of State Juvenile Offenders

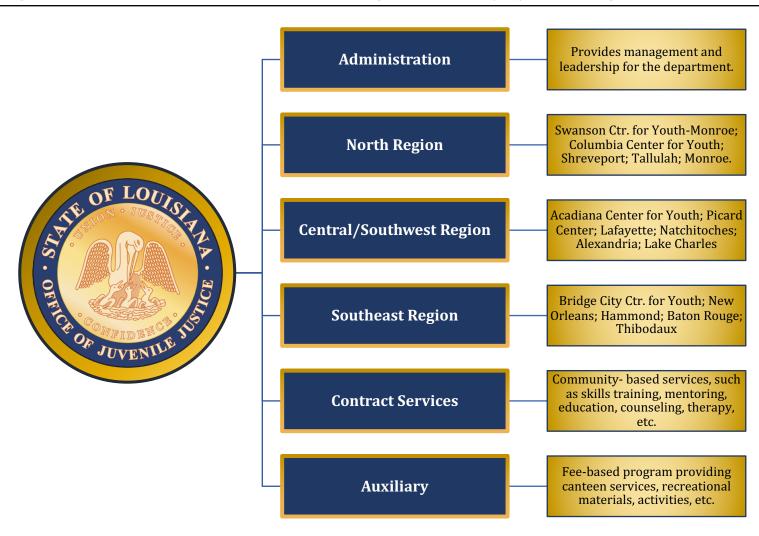
March 2022

Senator Patrick Page Cortez, President Senator Bodi White, Chairman



FY23 Recommended Budget Schedule 08C — Youth Services Agencies

Departmental mission — "To provide at-risk and delinquent youth the opportunity to become responsible and productive citizens using partnerships with families, communities, and other entities with emphasis on the safety of youth and the public."

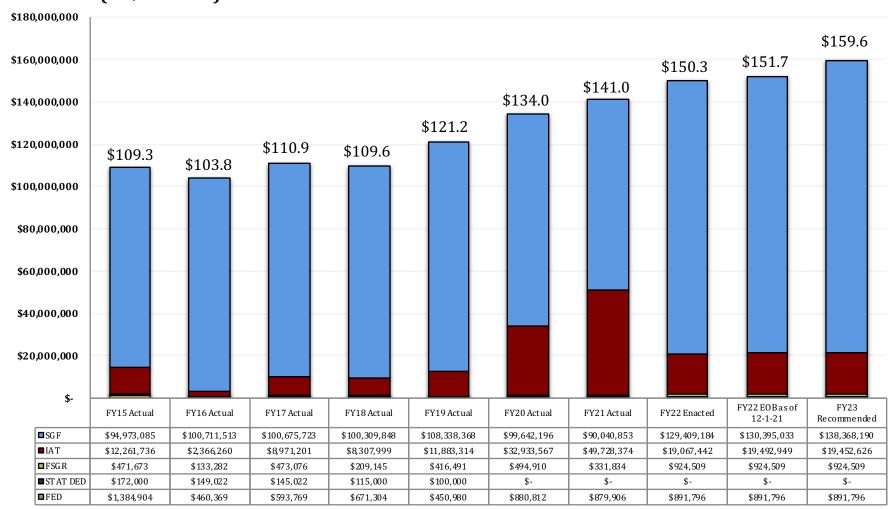




Youth Services Changes in Funding since FY15



Change from FY15 to FY23 is 46% Change from FY15 to FY21 is 29%





Youth Services Statewide & Agency-Specific Adjustments for FY23

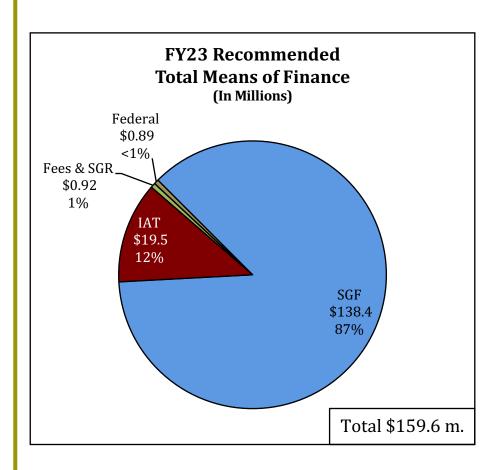
State General Fund (Direct)	Interagency Transfers	Fees and Self-generated Revenues	Statutory Dedications	Federal Funds	Federal Funds Total		Adjustment
\$130,395,033	\$19,492,949	\$924,509	\$0	\$891,796	\$151,704,287	934	FY22 Existing Operating Budget as of 12-1-21
\$1,217,575	\$0	\$0	\$0	\$0	\$1,217,575	0	Market Rate Salary Adjustment – Classified
\$21,205	\$0	\$0	\$0	\$0	\$21,205	0	Unclassified Pay Increase
\$385,281	\$0	\$0	\$0	\$0	\$385,281	0	Civil Service Training Series Adjustment
\$2,464,465	(\$40,323)	\$0	\$0	\$0	\$2,424,142	0	Related Benefits Base Adjustment
\$312,025	\$0	\$0	\$0	\$0	\$312,025	0	Retirement Rate Adjustment
\$161,647	\$0	\$0	\$0	\$0	\$161,647	0	Group Insurance Rate Adjustment for Active Employees
\$82,485	\$0	\$0	\$0	\$0	\$82,485	0	Group Insurance Rate Adjustment for Retirees
\$2,725,218	\$0	\$0	\$0	\$0	\$2,725,218	0	Salary Base Adjustment
(\$3,695,885)	\$0	\$0	\$0	\$0	(\$3,695,885)	0	Attrition Adjustment
(\$1,890,000)	\$0	\$0	\$0	\$0	(\$1,890,000)		Personnel Reductions
(\$985,849)	\$0	\$0	\$0	\$0	(\$985,849)	0	Non-recurring Carryforwards
\$2,752,726	\$0	\$0	\$0	\$0	\$2,752,726	0	Risk Management
\$1,476	\$0	\$0	\$0	\$0	\$1,476	0	Legislative Auditor Fees
\$7,230	\$0	\$0	\$0	\$0	\$7,230	0	Rent in State-owned Buildings
\$10,283	\$0	\$0	\$0	\$0	\$10,283	0	Maintenance in State-owned Buildings
\$3,349	\$0	\$0	\$0	\$0	\$3,349	0	Capitol Police
(\$4,010)	\$0	\$0	\$0	\$0	(\$4,010)	0	UPS Fees
(\$7,567)	\$0	\$0	\$0	\$0	(\$7,567)	0	Civil Service Fees
\$710,618	\$0	\$0	\$0	\$0	\$710,618	0	Office of Technology Services (OTS)
\$2,688,541	\$0	\$0	\$0	\$0	\$2,688,541	0	27th Pay Period
\$12,344	\$0	\$0	\$0	\$0	\$12,344	0	Office of State Procurement
\$6,973,157	(\$40,323)	\$0	\$0	\$0	\$6,932,834	(27)	Total Statewide Adjustments
\$1,000,000	\$0	\$0	\$0	\$0	\$1,000,000	0	Total Other Adjustments
\$138,368,190	\$19,452,626	\$924,509	\$0	\$891,796	\$159,637,121	907	Total FY23 Recommended Budget
\$7,973,157	(\$40,323)	\$0	\$0	\$0	\$7,932,834	(27)	Total Adjustments (Statewide and Agency-Specific)

Other Adjustments

State General Fund (Direct)	Interagency		Statutory Dedications		Total	T.O.	Adjustment
\$330,271	\$0	\$0	\$0	\$0	\$330,271	3	ADMINISTRATIVE -Transfers (3) Authorized T.O. positions and the associated funding from the North Program to the Administrative Program.
(\$330,271)	\$0	\$0	\$0	\$0	(\$330,271)	(3)	NORTH REGION -Transfers (3) Authorized T.O. positions and the associated funding from the North Program to the Administrative Program.
							CONTRACT SERVICES -Increases the funding to address the additional need for Community-Based Residential Placements to account for the
\$1,000,000	\$0	\$0	\$0	\$0	\$1,000,000	0	increased number of youth being adjudicated to Non-Secure Care.
\$1,000,000	\$0	\$0	\$0	\$0	\$1,000,000	0	Total Other Adjustments



Youth Services FY23 Recommended Means of Finance



Non-SGF Sources of Funding:

Interagency Transfers are the largest source of funding outside of State General Fund, making up 12 percent of the overall Means of Finance. Interagency Transfers come from the state Department of Education for Titles I and II funding and MFP dollars to school districts for youth offender education; juvenile justice grants from LCLE; and cost reimbursement for youth eligible under Title IV-E and TANF from DCFS.

Fees and Self-generated Revenues are derived from the Youthful Offender Management Fund account; partial reimbursement of probation and parole fees from parents; restitution and contraband seized from youth offenders; employee meal purchases and other vending; use of the Cecil J. Picard Educational and Recreational Center; and canteen sales and telephone commissions at juvenile centers.

Federal Funds are derived from U.S. Department of Justice grant programs, and the Social Security Administration for disability and survivor benefits for eligible youth as cost reimbursement for their care.



Youth Services FY22 Enacted vs. FY23 Recommended Comparison by Agency

FY22 Enacted							
Total MOF by Agency	SGF	IAT	FSGR	Stat Deds	Federal	Total	T.O.
Administration	\$14,899,376	\$1,837,359	\$35,886	\$0	\$84,016	\$16,856,637	45
North Region	\$34,997,512	\$3,048,848	\$98,694	\$0	\$51,402	\$38,196,456	361
Central/Southwest Region	\$23,759,584	\$1,392,576	\$254,474	\$0	\$10,900	\$25,417,534	242
Southeast Region	\$30,038,987	\$1,405,799	\$58,147	\$0	\$32,927	\$31,535,860	286
Contract Services	\$25,713,725	\$11,382,860	\$241,626	\$0	\$712,551	\$38,050,762	-
Auxiliary	\$0	\$0	\$235,682	\$0	\$0	\$235,682	-
TOTALS	\$129,409,184	\$19,067,442	\$924,509	\$0	\$891,796	\$150,292,931	934

FY23 Recommended							
Total MOF by Agency	SGF	IAT	FSGR	Stat Deds	Federal	Total	T.O.
Administration	\$16,419,458	\$1,797,036	\$35,886	\$0	\$84,016	\$18,336,396	48
North Region	\$37,534,876	\$3,048,848	\$98,694	\$0	\$51,402	\$40,733,820	345
Central/Southwest Region	\$25,108,895	\$1,392,576	\$254,474	\$0	\$10,900	\$26,766,845	233
Southeast Region	\$32,591,236	\$1,405,799	\$58,147	\$0	\$32,927	\$34,088,109	281
Contract Services	\$26,713,725	\$11,808,367	\$241,626	\$0	\$712,551	\$39,476,269	-
Auxiliary	\$0	\$0	\$235,682	\$0	\$0	\$235,682	-
TOTALS	\$138,368,190	\$19,452,626	\$924,509	\$0	\$891,796	\$159,637,121	907
Difference FY22 Enacted to							
FY23 Recommended	\$8,959,006	\$385,184	\$0	\$0	\$0	\$9,344,190	(27)

The FY23 Recommended Budget for Youth Services is an increase of \$9.3 million over FY22 Enacted. This equates to a percentage increase of 6.

The FY23 Recommended Budgets for each Region increased by an average of roughly \$2.1 million, while Contract Services also increased by about \$1.4 million. The Administration program grew by \$1.5 million, while the Auxiliary program is unchanged.

State General Fund increased by nearly \$9 million for FY23 Recommended and Interagency Transfers increased by \$385,184.

Total T.O. positions are reduced by twenty-seven (27) from FY22 Enacted to FY23 Recommended due to Personnel Reductions in each Region.



Categorical Expenditures Examples of Categories

Departments expend funding in the five major categories listed below.

Personal Services

- Salaries Regular, overtime, and termination pay for Classified and Unclassified personnel.
- Other Compensation Wages, student labor, compensation for board members and/or board of trustees, evening instruction, university instructors, etc.
- Related Benefits Retirement contributions, post-retirement contributions/benefits, FICA tax, Medicare tax, group insurance contributions, compensated absences, other related benefits, taxable fringe benefits, etc.

Total Operating Expenses

- Travel In-state and Out-of-state, including meal reimbursement.
- Operating Services Advertising, printing, insurance, maintenance, rentals, data processing, internet costs, dues and subscriptions, mail delivery, telephones, data lines, vehicle tracking and telematics, utilities, depreciation, amortization, banking services, credit card fees, etc.
- Supplies office supplies and equipment, computers, clothing and uniforms, medical, pharmaceutical, food, automotive, repair and maintenance, software, etc.

Professional Services – Accounting, auditing, management consulting, engineering, architectural, legal, medical and dental, veterinary, information technology, etc.

Total Other Charges

- Other Charges Aid to school boards, local government, etc.; public assistance; miscellaneous charges; judgments, fines, and penalties; interest on judgments; punitive/compensatory damages; OC personal services, operating expenses, professional services; contract attorney expenses; recoupments; furlough; contractual services; interest expense; claim payments; commercial group insurance; reinsurance; loans issued; disbursements; etc.
- Debt Service Principal, interest, related charges, reserve requirement, amortization, and bond premiums.
- Interagency Transfer Line-Item Expenditure Any expenses paid for with Interagency Transfers from commodities and services to equipment.

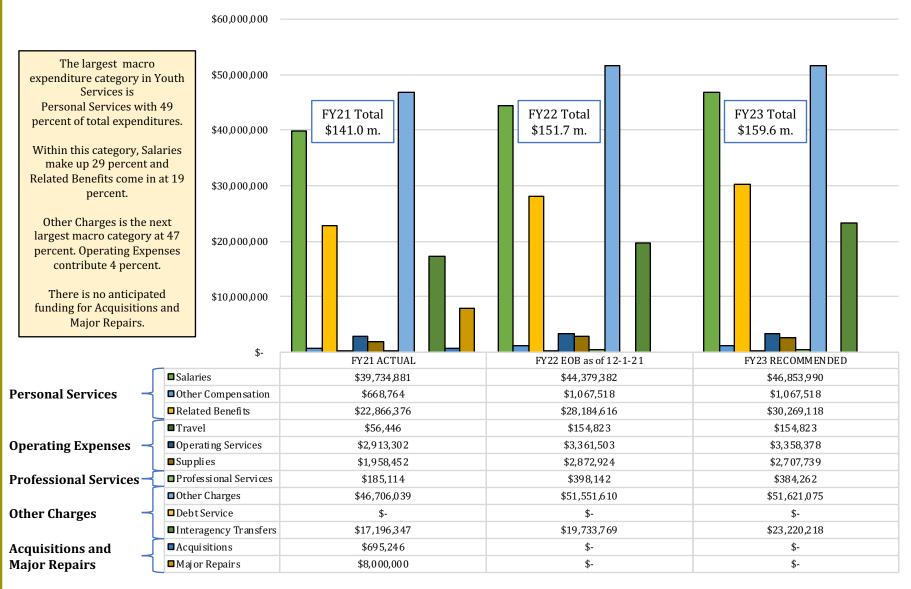
Acquisitions and Major Repairs

- Acquisitions Land; buildings; automobiles; aircraft; accessories; equipment; software; hardware; farm and heavy equipment; boats; capital outlay expenditures; construction; etc.
- Major Repairs Land improvement; buildings; automotive; grounds; boats; aircraft; movable equipment; farm equipment; medical; office; library; education; recreation; communication; other equipment; pollution remediation; etc.

Source: OPB Expenditure Budget adjustment form



Youth Services Categorical Expenditures FY21, FY22, and FY23

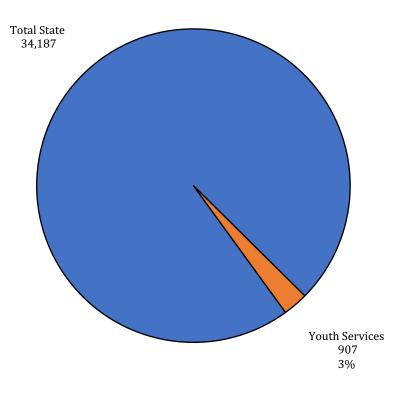




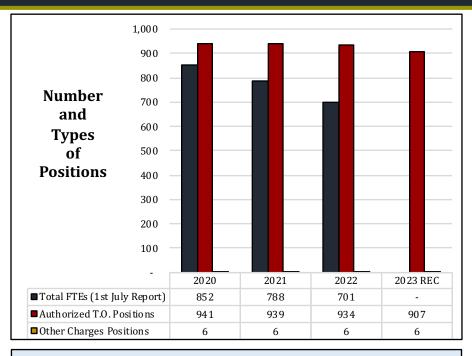
Youth Services

FTEs, Authorized T.O., and Other Charges Positions

FY23 Recommended Department Employees as a portion of FY23 Recommended Total State Employees



FY22 number of funded, but not filled, positions as of January 31 = 106



The full-time equivalent or **FTE** definition refers to the number of hours considered full-time. For example, if an agency considers 40 hours full time, and there are two employees working 20 hours per week, those two employees would be 1.0 FTE.

Authorized Positions are those referred to in the Table of Organization (or T.O.) for each department. This count includes only those positions paid for from the Salaries expenditure category for the organization units and agencies include in each department's appropriation. This excludes positions paid for from other expenditure categories, such as wages or per diem.

Other Charges positions are authorized under R.S. 39:2(5)(b) ...

(5)(b) "Authorized other charges positions" means the number of positions in an appropriation bill to be funded by the other charges continuing category of the accounting system for the state. The number may be adjusted during a fiscal year in accordance with law.

- [Act 377 of 2013 by Rep. Burrell]
- Positions coded in the Other Charges expenditure category
- · These positions are usually associated with federal grants



Youth Services

Related Employment Information

Salaries and Related Benefits for the 907 Authorized Positions are listed below in Chart 1. In Chart 2, benefits are broken out to show the portion paid for active versus retired employees. This is where payments for the Unfunded Accrued Liability (UAL) can be found.

Personal 1. 2020 2021 2022 2023 Recommended Services Actual Actual Enacted Salaries \$44,379,382 \$42,151,610 \$39,734,881 \$46,853,990 Other \$500,870 \$1,067,518 \$1,067,518 \$668,764 Compensation **Related Benefits** \$23,210,435 \$22,866,376 \$28,184,616 \$30,269,118 **Total Personal** \$65,862,915 \$63,270,021 \$73,631,516 \$78,190,626 **Services**

Related Benefits FY23 Recommended	Total Funding	%
Total Related Benefits	\$30,269,118	
UAL payments	\$17,806,458	59%
Retiree Health Benefits	\$3,858,550	
Remaining Benefits*	\$8,798,253	
Means of Finance	General Fund = 90%	Other = 10%

^{*} Remaining Benefits include employer contribution to authorized positions' retirement, health, Medicare, FICA, Emoluments etc. The authorized positions include authorized T.O. positions and authorized other charges positions, both filled and vacant.

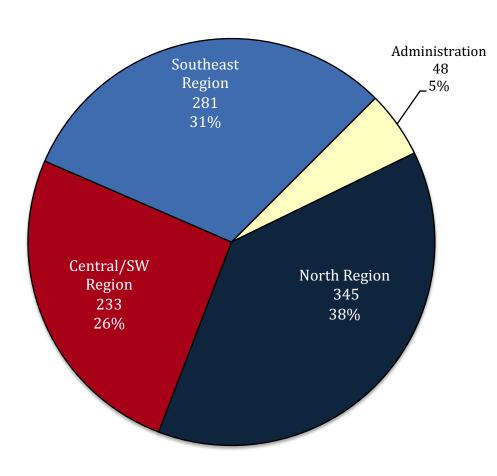
Other Charges Benefits \$194,143 Average T.O. Salary = \$52,633

Examples of Other Compensation include pay for WAE employees, part-time employees, student workers, etc.

Department Demographics	Total	%
Gender		
Female	459	66
Male	236	34
Race/Ethnicity		
White	195	28
Black	487	70
Asian	2	<1
Indian	2	<1
Hawaiian/Pacific		
Declined to State	10	<1
Currently in DROP or Eligible to Retire	53	7.6



Youth Services FY23 Recommended Total Authorized Positions by Agency



Youth Services has six (6) **Other Charges positions** at FY23 Recommended. These positions are in educational staff within secure care facilities, grants coordination, health care, and policy and audit.

Office of Juvenile Ju	stice
Administration	48
North Region	345
Central/Southwest Region	233
Southeast Region	281
Contract Services	-
Auxiliary	-

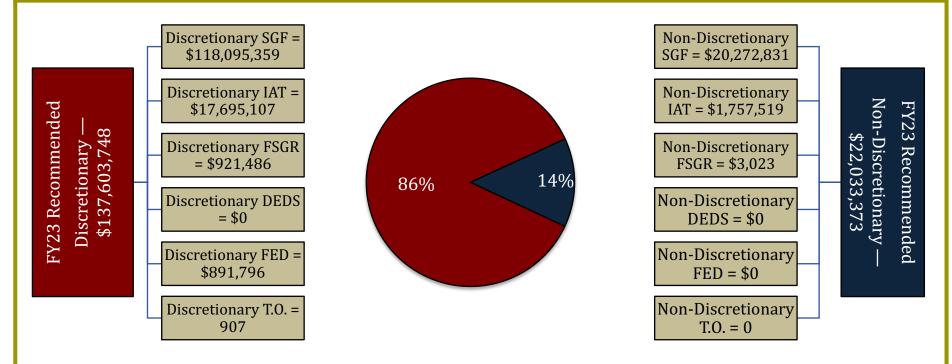
907

Administration positions include the deputy secretary, undersecretary, assistant secretary, other management, human resources, information technology, legal support, investigations, budget, fiscal and Continuous Quality Improvement staff.

Regional positions include the regional directors, managerial staff, correctional officers, probation and parole officers, educational and medical staff, and support staff, among others.



Youth Services FY23 Discretionary/Non-Discretionary Comparison



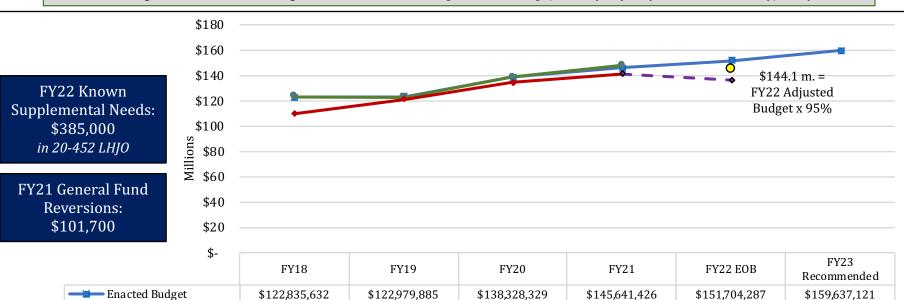
Total Discretionary	Funding by Office	
Administration	\$12,125,529	8.8%
North Region	\$34,822,350	25.3%
Central Region	\$22,500,526	16.4%
Southeast Region	\$28,443,392	20.7%
Field Services	\$0	0.0%
Contract Services	\$39,476,269	28.7%
Auxiliary	\$235,682	0.2%
Total Discretionary	\$137,603,748	100.0%

Total Non-Discretionary Funding by Type									
Required by the Constitution UAL	\$	17,806,458	80.8%						
Debt Service Rent in State-owned Bldgs.	\$	157,704	0.7%						
Unavoidable Obligation Retirees' Group									
Insurance	\$	3,858,550	17.5%						
Unavoidable Obligation Legislative									
Auditor Fees	\$	98,299	0.4%						
Unavoidable Obligation Maintenance in									
State-owned Bldgs.	\$	112,362	0.5%						
Total Non-Discretionary	\$	22,033,373	100.0%						



Youth Services Enacted & FYE Budget vs. Actual Expenditures FY18 to FY21

FYE Budget = "Fiscal Year End" Budget includes all in-house and regular BA-7s through June 30 of the fiscal year. For FY22, it is as of January.



\$ -	FY18	FY19	FY20	FY21	FY22 EOB	FY23 Recommende d
Enacted Budget	\$122,835,632	\$122,979,885	\$138,328,329	\$145,641,426	\$151,704,287	\$159,637,121
FYE Budget	\$123,380,326	\$122,462,265	\$138,207,610	\$147,895,861		
Actual Expenditures	\$109,613,296	\$121,189,153	\$133,951,485	\$140,980,967		
─ ← FY22 Expenditure Trend				\$140,980,967	\$136,221,377	

	Monthly Budget Activity											
	FY22 Adjusted Budget			, 88 8			Percent Expended To Date					
Jul-21	\$	150,292,931	\$	8,592,051	\$	141,700,880	5.7%					
Aug-21	\$	151,278,780	\$	29,023,027	\$	122,255,753	19.2%					
Sep-21	\$	151,704,287	\$	39,503,856	\$	112,200,431	26.0%					
Oct-21	\$	151,704,287	\$	47,794,792	\$	103,909,495	31.5%					
Nov-21	\$	151,704,287	\$	59,815,727	\$	91,888,560	39.4%					
Dec-21	\$	151,704,287	\$	70,810,026	\$	80,894,261	46.7%					
Ian-22	\$	151.704.287	\$	79.462.470	\$	72.241.817	52.4%					

Monthly Budget Activity										
	FY22 Adjusted Budget			22 Aggregate xpenditures	Ren	naining Budget Authority	Percent Expended To Date			
(Trend based on average monthly expenditures to date)										
Feb-22	\$	151,704,287	\$	90,814,251	\$	60,890,036	59.9%			
Mar-22	\$	151,704,287	\$	102,166,033	\$	49,538,254	67.3%			
Apr-22	\$	151,704,287	\$	113,517,814	\$	38,186,473	74.8%			
May-22	\$	151,704,287	\$	124,869,596	\$	26,834,691	82.3%			
Jun-22	\$	151,704,287	\$	136,221,377	\$	15,482,910	89.8%			

Historical Year End Average

95.0%



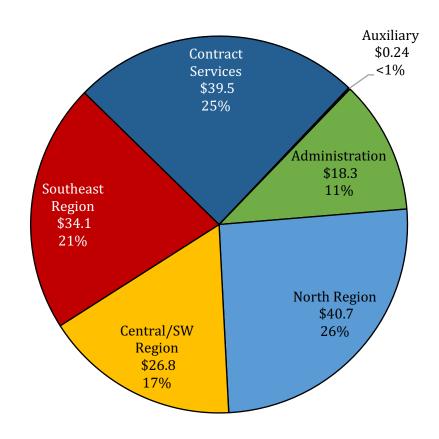
Youth Services FY23 Recommended Total Funding by Program

This chart shows the portion that each program contributes to the Total FY23 Recommended Budget.

When compared to FY22 EOB, each program showed growth except for the Auxiliary (canteen), which was flat.

- Administration +\$1.5 m.
- North Region +\$2.1 m.
- Central/SW Region +1.1 m.
- Southeast Region +\$2.3 m.
- Contract Services +\$1 m.

FY23 Recommended Total \$159.6 million 907 T.O.



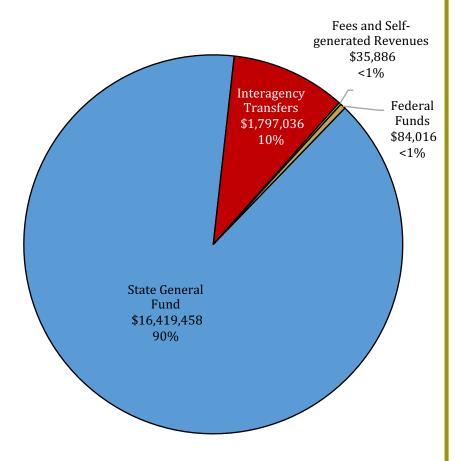


Youth Services Administration Program

Administration Program

- Provides leadership and management of the Office of Juvenile Justice by ...
 - Valuing safety first for youth and the public
 - Providing a quality seamless continuum of care
 - Partnering with families and communities
 - Reporting data-driven outcomes
- The Program Management Activity seeks ...
 - to design, implement, and administer a state-level system of care, custody, and supervision that serves the needs of youth and their families and assists courts of proper jurisdiction
 - to protect and act on behalf of public safety
 - to provide a diversified system of community services for youth and their families
 - to coordinate with local and regional governmental agencies and courts to develop intervention programs.

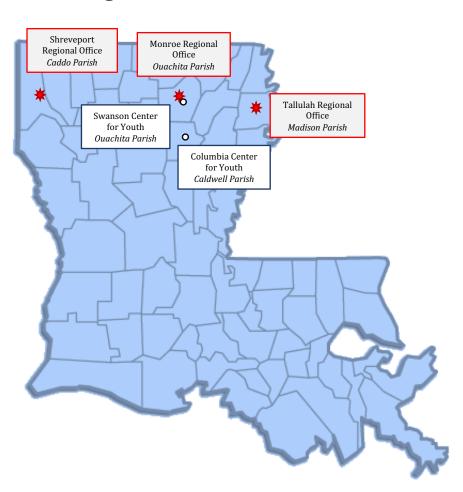
FY23 Recommended Total \$18.3 million 48 T.O.



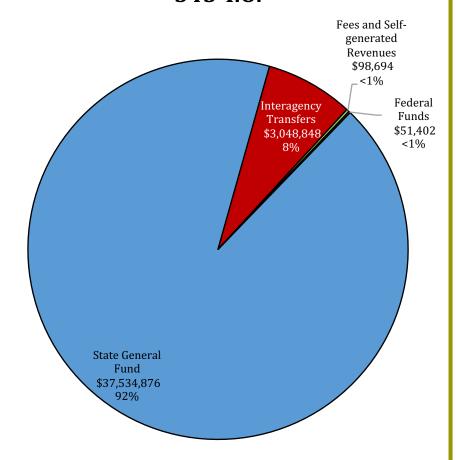


Youth Services North Region Program

North Region



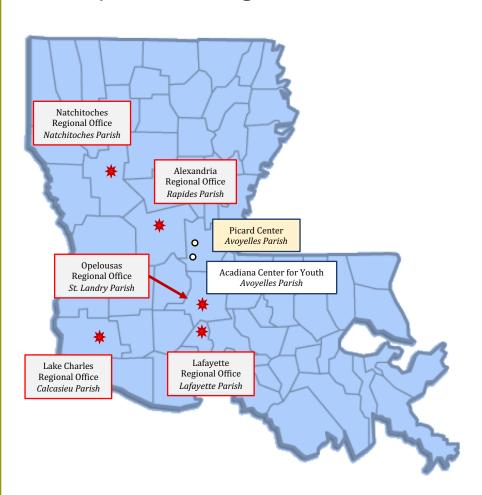
FY23 Recommended Total \$40.7 million 345 T.O.



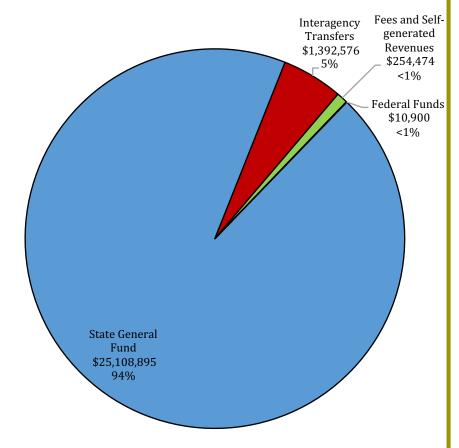


Youth Services Central/Southwest Region Program

Central/Southwest Region



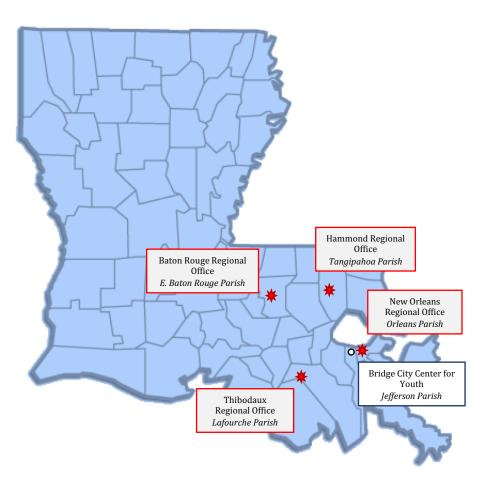
FY23 Recommended Total \$26.8 million 233 T.O.



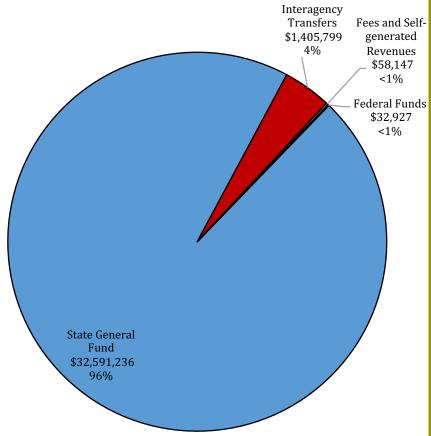


Youth Services Southeast Region Program

Southeast Region



FY23 Recommended Total \$34.1 million 281 T.O.



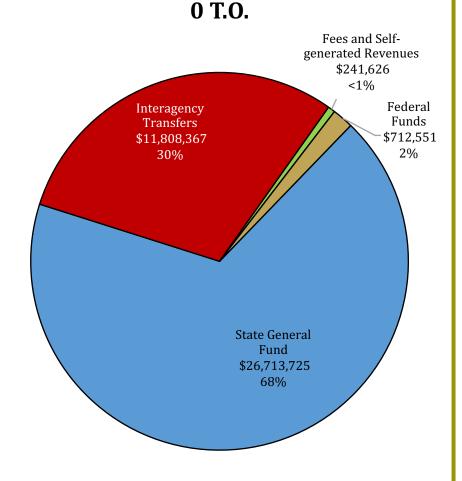


Youth Services Contract Services Program

FY23 Recommended Total \$39.5 million

Contract Services

- Payments to contracted agencies that provide residential treatment and foster care services,
- Temporary emergency housing for minor delinquencies, and
- Nonresidential services aimed at diverting youth from further experience with the juvenile justice system



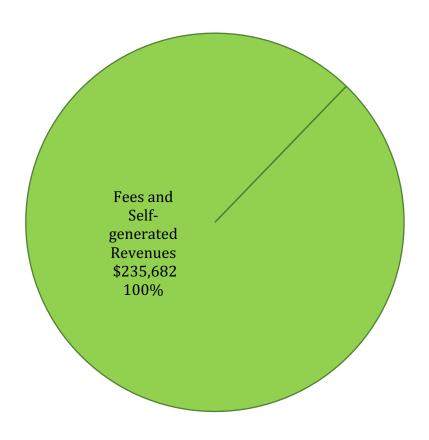


Youth Services Auxiliary Program

Auxiliary Program

- Funded with collected fees that are used for providing recreational materials, outings, and activities for youth.
- Consists of the offender canteen, which allows youth at the state's secure facilities to purchase personal items.
- Also includes the Youth Welfare Fund, which is funded by fees on telephone commissions at secure facilities.

FY23 Recommended Total \$235,682 0 T.O.





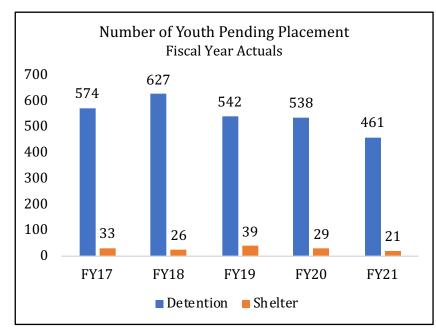
FY23 Other Requirements 20-452 Local Housing of State Juvenile Offenders

Total Funding	FY21 Actual	FY22 Enacted	FY22 E0B as of 12-1-21	FY23 Recommended	Difference FY22 EOB to FY23 REC
Local Housing of State Juvenile Offenders	\$1,468,342	\$1,516,239	\$1,516,239	\$2,016,144	\$499,905
Local Housing of Juvenile Offenders Program	\$1,468,342	\$1,516,239	\$1,516,239	\$2,016,144	\$499,905
Means of Finance	FY21 Actual	FY22 Enacted	FY22 EOB as of 12-1-21	FY23 Recommended	Difference FY22 EOB to FY23 REC
State General Fund	\$1,468,342	\$1,516,239	\$1,516,239	\$2,016,144	\$499,905
Interagency Transfers	\$0	\$0	\$0	\$0	\$0
Fees and Self-generated Revenues	\$0	\$0	\$0	\$0	\$0
Statutory Dedications	\$0	\$0	\$0	\$0	\$0
Interim Emergency Board	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0
TOTAL:	\$1,468,342	\$1,516,239	\$1,516,239	\$2,016,144	\$499,905

Local Housing of State Juvenile Offenders provides funding to parish and local facilities for youth who have been adjudicated delinquent and are waiting on transfer to Youth Services for placement.

Major Adjustments:

- (\$95) SGF Reduces State General Fund (Direct) for Office of Technology Services.
- **\$500,000** SGF Realigns local housing payments to projected youth population





20-452 Local Housing of State Juvenile Offenders Changes in Funding since FY15

Total Budget by Fiscal Year and Means of Finance (in \$ millions)

Change from FY15 to FY23 is -28.6% Change from FY15 to FY21 is -46.4%.

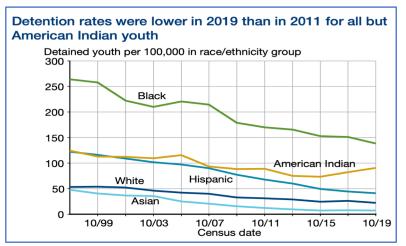


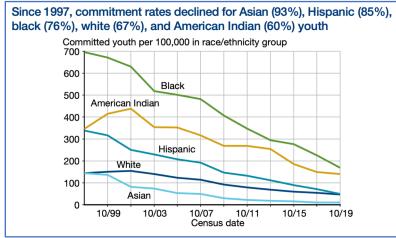


Youth Services

National Data from the Office of Juvenile Justice and Delinquency Prevention

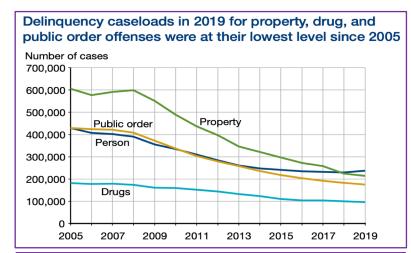
The Office of Juvenile Justice and Delinquency Prevention reports that the number of youth in **residential placement** continued to decline in 2019. Commitment occurs only after adjudication, as opposed to "detention," where a youth may be placed pending an adjudicatory or disposition hearing.

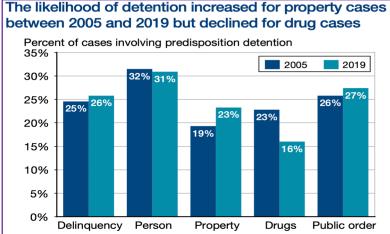




Data Source: Office of Juvenile Justice and Delinquency Prevention, "Trends and Characteristics of Youth in Residential Placement 2019"

The Office of Juvenile Justice and Delinquency Prevention documents the workload of the nation's **juvenile courts**.



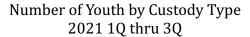


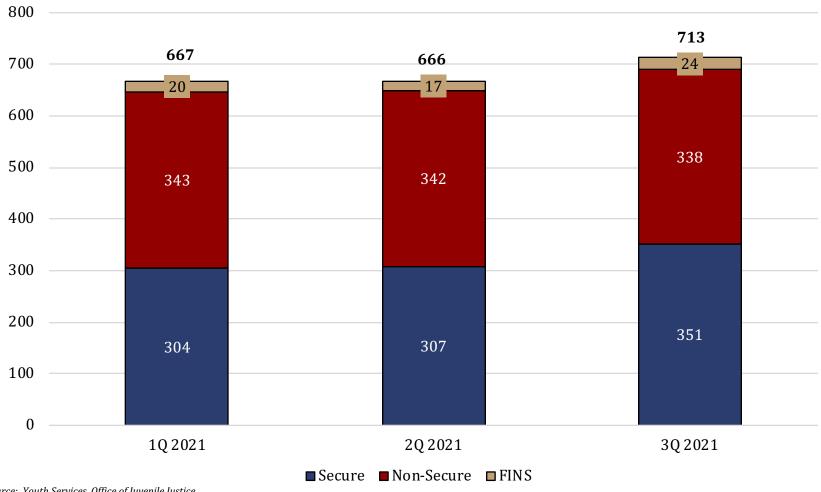
Data Source: Office of Juvenile Justice and Delinquency Prevention, "Trends and Characteristics of Delinquency Cases Handled in Juvenile Court 2019"



Louisiana Juvenile Justice Indicators

Number of Youth by Custody Type — as of 2021 3rd Quarter

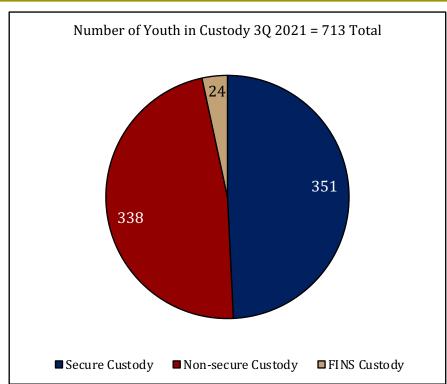


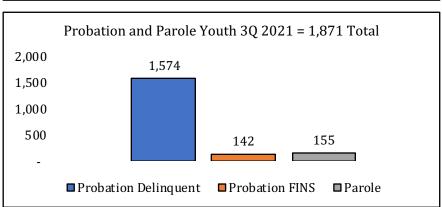


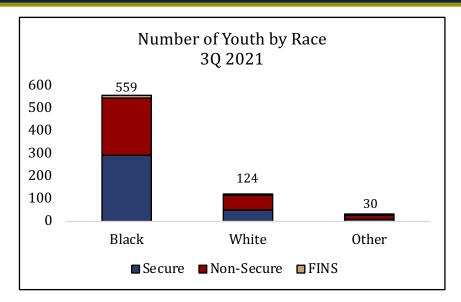
Data Source: Youth Services, Office of Juvenile Justice

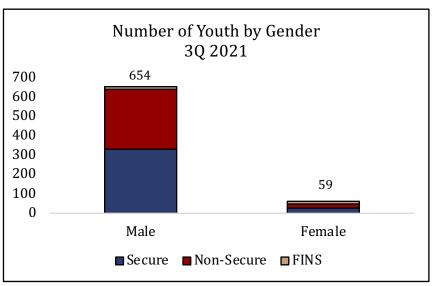


Louisiana Juvenile Justice Indicators 3rd Quarter 2021











Youth Services – Audit Reports

Response to the COVID-19 Pandemic in Secure Care Facilities - Office of Juvenile Justice

May 19, 2021 (Podcast Available)

The Office of Juvenile Justice (OJJ) faced multiple issues and challenges in responding to the pandemic. For example, officials were unable to verify whether facilities were consistently following CDC protocols for medical isolation, screening, visitation, personal protective equipment, and social distancing because onsite visits and quality assurance audits were suspended for several months. In addition, OJJ was not always able to test all individuals who had close contact with someone positive for COVID-19 because many of the youth refused to be tested until the agency was able to obtain the less invasive rapid tests. OJJ also did not meet CDC guidance to limit transfers of youth between facilities. The number of transfers increased 237 percent, and more than half were to place youth in behavioral intervention, which is a form of room confinement. In addition, OJJ offered fewer services to the youth in its care, such as counseling sessions, than it had before the pandemic, and OJJ's staffing challenges were exacerbated by COVID-19.

Louisiana Department of Public Safety and Corrections – Youth Services – Office of Juvenile Justice *June 30, 2021*

For the second consecutive report, OJJ did not adequately review Foster Care invoices submitted to the Louisiana Department of Children and Family Services for reimbursement to ensure only eligible expenses were included. OJJ was overpaid a total of \$2,673 related to five invoices and underpaid a total of \$5,049 related to another five invoices. In addition, OJJ was reimbursed by the federal Coronavirus Relief Fund for ineligible expenses totaling \$619,226.



Total State Correctional Costs — Adult and Juvenile FY23 Recommended

